

# GASB 74/75 ACTUARIAL VALUATION Fiscal Year Ending June 30, 2018

# CITY OF MARINE CITY

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October 15, 2018

Mary Ellen McDonald City of Marine City 303 S. Water Street Marine City, MI 48039

This report summarizes the GASB actuarial valuation for the City of Marine City 2017/18 fiscal year. To the best of our knowledge, the report presents a fair position of the funded status of the plan in accordance with GASB Statement No. 74 (Financial Reporting for Post-Employment Benefit Plans Other Than Pension Plans) and GASB Statement No. 75 (Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions).

The information presented herein is based on the actuarial assumptions and substantive plan provisions summarized in this report and participant information furnished to us by the Plan Sponsor. We have reviewed the employee census provided by the Plan Sponsor for reasonableness when compared to the prior information provided but have not audited the information at the source, and therefore do not accept responsibility for the accuracy or the completeness of the data on which the information is based. When relevant data may be missing, we may have made assumptions we feel are neutral or conservative to the purpose of the measurement. We are not aware of any significant issues with and have relied on the data provided.

The discount rate, other economic assumptions, and demographic assumptions have been selected by the Plan Sponsor with the concurrence of Nyhart. In our opinion, the actuarial assumptions are individually reasonable and in combination represent our estimate of anticipated experience of the Plan. All calculations have been made in accordance with generally accepted actuarial principles and practice.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following:

- $\cdot$  plan experience differing from that anticipated by the economic or demographic assumptions;
- · changes in economic or demographic assumptions;
- · increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period); and
- · changes in plan provisions or applicable law.

We did not perform an analysis of the potential range of future measurements due to the limited scope of our engagement.

To our knowledge, there have been no significant events prior to the current year's measurement date or as of the date of this report that could materially affect the results contained herein.



Neither Nyhart nor any of its employees has any relationship with the plan or its sponsor that could impair or appear to impair the objectivity of this report. Our professional work is in full compliance with the American Academy of Actuaries "Code of Professional Conduct" Precept 7 regarding conflict of interest. The undersigned meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Should you have any questions please do not hesitate to contact us.

Randy Gomez, FSA, MAAA Consulting Actuary

Randy Gomez

Emily Clauss, ASA, MAAA Valuation Actuary

Emily Clauss

# **Executive Summary**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

### **Summary of Results**

Presented below is the summary of GASB 75 results for the fiscal year ending June 30, 2018.

	As of June 30, 2018
Total OPEB Liability	\$ 4,271,964
Actuarial Value of Assets	\$ (186,097)
Net OPEB Liability	\$ 4,085,867
Funded Ratio	4.4%
	FY 2017/18
OPEB Expense	\$ (254,503)
Annual Employer Contributions	\$ 265,663
Actuarially Determined Contribution	\$ 329,021
	As of June 30, 2018
Discount Rate	6.90%
Expected Return on Assets	7.65%
	As of June 30, 2018
Total Active Participants	5
Total Retiree Participants	19

The active participants' number above may include active employees who currently have no health care coverage. Refer to Summary of Participants section for an accurate breakdown of active employees with and without coverage.

## **Executive Summary**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

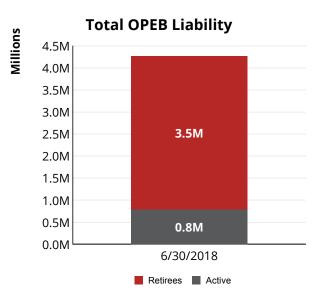
#### **Summary of Results**

Below is a breakdown of total GASB 75 liabilities allocated to past and current service. The table below also provides a breakdown of the Total OPEB Liability allocated to pre and post Medicare eligibility. The liability shown below includes explicit (if any) and implicit subsidies. Refer to the Substantive Plan Provisions section for complete information on the Plan Sponsor's GASB subsidies.

Present Value of Future Benefits	As of J	une 30, 2018
Active Employees	\$	861,233
Retired Employees		3,483,836
Total Present Value of Future Benefits	\$	4,345,069

Total OPEB Liability	As of	June 30, 2018
Active Pre-Medicare	\$	342,847
Active Post-Medicare		445,281
Active Liability	\$	788,128
Retiree Pre-Medicare	\$	721,752
Retiree Post-Medicare		2,762,084
Retiree Liability	\$	3,483,836
Total OPEB Liability	\$	4,271,964

	As of June 30, 2018
Discount Rate	6.90%



**Present Value of Future Benefits (PVFB)** is the amount needed as of June 30, 2018 to fully fund the City's retiree health care subsidies for existing and future retirees and their dependents assuming all actuarial assumptions are met.

**Total OPEB Liability** is the portion of PVFB considered to be accrued or earned as of June 30, 2018. This amount is a required disclosure in the Required Supplementary Information section.

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

## Schedule of Changes in Net OPEB Liability and Related Ratios

OPEB Liability	FY 2017/18
Total OPEB Liability	
Total OPEB Liability - beginning of year	\$ 5,355,404
Service cost	18,400
Interest	319,964
Change of benefit terms	0
Changes in assumptions	151,350
Differences between expected and actual experience	(1,312,300)
Benefit payments	(260,854)
Net change in total OPEB liability	\$ (1,083,440)
Total OPEB Liability - end of year	\$ 4,271,964
Plan Fiduciary Net Position	
Plan fiduciary net position - beginning of year	\$ 172,979
Contributions - employer	265,663
Contributions - active employees	0
Net investment income	8,309
Benefit payments	(260,854)
Trust administrative expenses	0
Net change in plan fiduciary net position	\$ 13,118
Plan fiduciary net position - end of year	\$ 186,097
Net OPEB Liability - end of year	\$ 4,085,867
Plan fiduciary net position as % of total OPEB liability	4.4%
Covered employee payroll	\$ 259,705
Net OPEB liability as % of covered payroll	1,573.3%

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

### **Schedule of Employer Contributions**

The Actuarially Determined Contributions (ADC) shown below are based on the Annual Required Contribution (ARC) calculated in prior GASB 45 actuarial valuations as shown in the City's financial statements.

	FY 2017/18	FY 2016/17	FY 2015/16
Actuarially Determined Contribution (ADC)	\$ 329,021	\$ 569,428	\$ 547,526
Contributions in relation to the ADC	265,663	256,929	233,279
Contribution deficiency/(excess)	\$ 63,358	\$ 312,499	\$ 314,247
Covered employee payroll	\$ 259,705	\$ 300,535	\$ 300,535
Contribution as a % of covered payroll	102.3%	85.5%	77.6%

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

## **OPEB Expense**

OPEB Expense	FY 2017/18
Discount Rate	
Beginning of year	6.10%
End of year	6.90%
Service cost	\$ 18,400
Interest	319,964
Change of benefit terms	0
Projected earnings on OPEB plan investments	(13,413)
Reduction for contributions from active employees	0
OPEB plan administrative expenses	0
Current period recognition of deferred outflows / (inflows) of resources	
Differences between expected and actual experience	\$ (656,150)
Changes in assumptions	75,675
Net difference between projected and actual earnings on OPEB plan investments	1,021
Total current period recognition	\$ (579,454)
Total OPEB expense	\$ (254,503)

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Deferred Outflows / (Inflows) of Resources**

Deferred Outflows / (Inflows) of Resources represents the following items that have not been recognized in the OPEB Expense:

- 1. Differences between expected and actual experience of the OPEB plan
- 2. Changes of assumptions
- 3. Differences between projected and actual earnings in OPEB plan investments (for funded plans only)

The initial amortization period for the first two items noted above is based on expected future service lives while the difference between the projected and actual earnings in OPEB plan investment is amortized over five years. All balances are amortized linearly on a principal only basis and new bases will be created annually for each of the item above.

Differences between expected and actual experience for FYE	Initial Balance	Initial Amortization Period	Annual Recognition	Un	namortized Balance as of June 30, 2018
June 30, 2018	\$ (1,312,300)	2	\$ (656,150)	\$	(656,150)

Changes in assumptions for FYE	Initial Balance		Initial Amortization Annual Period Recognition		Unamortized Balance as of June 30, 2018		
June 30, 2018	\$	151,350	2	\$	75,675	\$	75,675

Net Difference between projected and actual earnings in OPEB plan investments for FYE		ial Balance	Initial Amortization Period	Annual Recognition		Unamortized Balance as of June 30, 2018	
June 30, 2018	\$	5,104	5	\$	1,021	\$	4,083

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

### **Deferred Outflows / (Inflows) of Resources (Continued)**

As of fiscal year ending June 30, 2018	Deferred Outflows		Defe	erred Inflows
Differences between expected and actual experience	\$	0	\$	(656,150)
Changes in assumptions		75,675		0
Net difference between projected and actual earnings in OPEB plan investments		4,083		0
Total	\$	79,758	\$	(656,150)

#### Annual Amortization of Deferred Outflows / (Inflows)

The balances of June 30, 2018 of the deferred outflows / (inflows) of resources will be recognized in OPEB expense in the future fiscal years as noted below.

FYE	Balance					
2019	\$	(579,454)				
2020	\$	1,021				
2021	\$	1,021				
2022	\$	1,020				
2023	\$	0				
Thereafter	\$	0				

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Sensitivity Results**

The following presents the net OPEB liability as of June 30, 2018, calculated using the discount rate assumed and what it would be using a 1% higher and 1% lower discount rate.

- The current discount rate is 6.90%.
- The 1% decrease in discount rate would be 5.90%.
- The 1% increase in discount rate would be 7.90%.

As of June 30, 2018	Net OPEB Liability					
1% Decrease	\$	4,622,365				
Current Discount Rate	\$	4,085,867				
1% Increase	\$	3,640,749				

The following presents the net OPEB liability as of June 30, 2018, using the health care trend rates assumed and what it would be using 1% higher and 1% lower health care trend rates.

- The current health care trend rate starts at an initial rate of 9.00%, decreasing to an ultimate rate of 4.50%.
- The 1% decrease in health care trend rates would assume an initial rate of 8.00%, decreasing to an ultimate rate of 3.50%.
- The 1% increase in health care trend rates would assume an initial rate of 10.00%, decreasing to an ultimate rate of 5.50%.

As of June 30, 2018	Net 0	OPEB Liability
1% Decrease	\$	3,632,027
Current Trend Rates	\$	4,085,867
1% Increase	\$	4,626,991

<sup>\*</sup> Trend rate sensitivity also includes +/- 1% of the dental/vision trend rates, which are an intial rate of 5.0% decreasing by 0.5% annually to an ultimate rate of 2.5%.

## City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Asset Information**

Asset Breakdown	FY 2017/18
Assets	
Cash and cash equivalents	\$ 0
Securities lending cash collateral	0
Total cash	\$ 0
Receivables	
Contributions	\$ 0
Accrued interest	0
Total receivables	\$ 0
Investments	
Fixed income	\$ 93,048
Equities	93,049
Mutual Funds	0
Total investments	\$ 186,097
Total Assets	\$ 186,097
Liabilities	
Payables	
Investment management fees	\$ 0
Securities lending expense	0
Total liabilities	\$ 0
Net Position Restricted to OPEB	\$ 186,097

Asset Reconciliation	FY 2017/18
Additions	
Contributions Received	
Employer	\$ 265,663
Employee	0
Total contributions	\$ 265,663
Investment Income	
Net increase in fair value of investments	\$ 9,576
Interest and Dividends	(1,267)
Investment expense, other than from securities lending	0
Securities lending income	0
Securities lending expense	0
Net investment income	\$ 8,309
Total additions	\$ 273,972
Deductions	
Benefit payments	\$ 260,854
Administrative expenses	0
Other	0
Total deductions	\$ 260,854
Net increase in net position	\$ 13,118
Net position restricted to OPEB	
Beginning of year	\$ 172,979
End of year	\$ 186,097

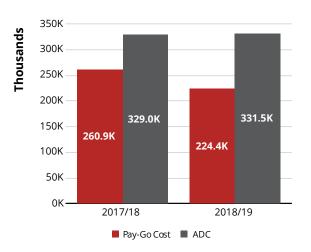
<sup>\*</sup> Asset investment mix is based on the target allocation for equity vs. fixed income and does not represent actual figures.

# **Actuarially Determined Contributions**

City of Marine City GASB 74/75 Valuation For Fiscal Year Ending June 30, 2018

	FY 2017/18	FY 2018/19
Discount rate (Funding)	7.65%	7.65%
Payroll growth factor used for amortization	N/A	N/A
Actuarial cost method	Entry Age Normal Level % of Salary	Entry Age Normal Level % of Salary
Amortization type	Level Dollar	Level Dollar
Amortization period (years)	30	30
Actuarial Accrued Liability (AAL) - beginning of year	\$ 3,894,101	\$ 3,930,688
Actuarial Value of Assets (AVA) - beginning of year	(172,979)	(186,097)
Unfunded AAL - beginning of year	\$ 3,721,122	\$ 3,744,591
Normal Cost	\$ 8,673	\$ 9,063
Amortization of Unfunded AAL	296,967	298,840
Total normal cost plus amortization	\$ 305,640	\$ 307,903
Interest to end of year	23,381	23,555
Actuarially Determined Contribution - Preliminary	\$ 329,021	\$ 331,458
Expected Benefit Payments	260,854	224,371
Actuarially Determined Contribution - Final	\$ 329,021	\$ 331,458

#### **Cash Vs Accrual Accounting**



Actuarially Determined Contribution (ADC) is the target or recommended contribution to a defined benefit OPEB plan, which if paid on an ongoing basis, will provide sufficient resources to fund future costs for services to be earned and liabilities attributed to past services. This is typically higher than the pay-as-you-go cost because it includes recognition of employer costs expected to be paid in future accounting periods.

## **Projection of GASB Disclosures**

#### City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

The Total OPEB Liability (TOL) is expected to change on an annual basis as a result of expected and unexpected events. Under normal circumstances, it is generally expected to have a net increase each year. Below is a list of the most common events affecting the total OPEB liability and whether they increase or decrease the liability.

#### **Expected Events**

- · Increases in TOL due to additional benefit accruals as employees continue to earn service each year
- · Increases in TOL due to interest as the employees and retirees age
- · Decreases in TOL due to benefit payments

#### **Unexpected Events**

- · Increases in TOL when actual premium rates increase more than expected. A liability decrease occurs when the reverse happens.
- · Increases in TOL when more new retirements occur than expected or fewer terminations occur than anticipated. Liability decreases occur when the opposite outcomes happen.
- · Increases or decreases in TOL depending on whether benefits are improved or reduced.

Projection of Total OPEB Liability (TOL)	FY 2017/18	FY 2018/19
TOL as of beginning of year	\$ 5,355,404	\$ 4,271,964
Normal cost as of beginning of year	18,400	11,348
Exp. benefit payments during the year	(260,854)	(224,371)
Interest adjustment to end of year	319,964	287,937
Exp. TOL as of end of year	\$ 5,432,914	\$ 4,346,878
Actuarial Loss / (Gain)	(1,160,950)	TBD
Actual TOL as of end of year	\$ 4,271,964	\$ TBD
Discount rate as of beginning of year	6.10%	6.90%
Discount rate as of end of year	6.90%	TBD

Projection of Actuarial Value of Assets (AVA	<b>A</b> )	FY 2017/18	FY 2018/19
AVA as of beginning of year	\$	172,979	\$ 186,097
Exp. employer contributions during the year		265,663	224,371
Exp. benefit payments during the year		(260,854)	(224,371)
Expected investment income		13,413	14,167
Exp. Trust administrative expenses		0	(1,861)
Exp. AVA as of end of year	\$	191,201	\$ 198,403
Differences between expected and actual experience		(5,104)	TBD
AVA as of end of year	\$	186,097	\$ TBD
Expected asset return as of beginning of year		7.65%	7.65%
Expected asset return as of end of year		7.65%	TBD

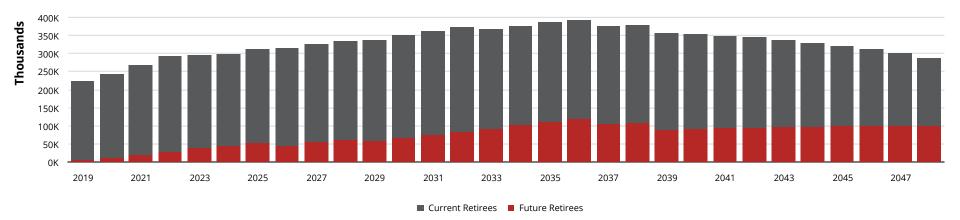
# **Cash Flow Projections**

#### City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

The below projections show the actuarially estimated employer-paid contributions for retiree health benefits for the next thirty years. Results are shown separately for a closed group of current/future retirees. These projections include explicit and implicit subsidies.

FYE	Current Retirees	uture tirees*	Total	FYE	Current Retirees	R	Future letirees*	Total	FYE	Current Retirees	uture tirees*	Total
2019	\$ 219,830	\$ 4,541	\$ 224,371	2029	\$ 277,702	\$	58,014	\$ 335,716	2039	\$ 266,399	\$ 89,096	\$ 355,495
2020	\$ 230,277	\$ 11,718	\$ 241,995	2030	\$ 282,582	\$	67,119	\$ 349,701	2040	\$ 261,720	\$ 91,057	\$ 352,777
2021	\$ 249,796	\$ 18,438	\$ 268,234	2031	\$ 287,160	\$	75,166	\$ 362,326	2041	\$ 255,962	\$ 92,871	\$ 348,833
2022	\$ 263,736	\$ 27,516	\$ 291,252	2032	\$ 290,813	\$	82,862	\$ 373,675	2042	\$ 249,129	\$ 94,524	\$ 343,653
2023	\$ 257,630	\$ 37,828	\$ 295,458	2033	\$ 273,842	\$	91,855	\$ 365,697	2043	\$ 241,249	\$ 95,986	\$ 337,235
2024	\$ 253,459	\$ 44,377	\$ 297,836	2034	\$ 274,811	\$	101,298	\$ 376,109	2044	\$ 232,366	\$ 97,221	\$ 329,587
2025	\$ 259,301	\$ 51,192	\$ 310,493	2035	\$ 274,970	\$	109,930	\$ 384,900	2045	\$ 222,541	\$ 98,189	\$ 320,730
2026	\$ 270,409	\$ 44,102	\$ 314,511	2036	\$ 274,259	\$	118,031	\$ 392,290	2046	\$ 211,874	\$ 98,848	\$ 310,722
2027	\$ 271,998	\$ 53,952	\$ 325,950	2037	\$ 272,626	\$	103,492	\$ 376,118	2047	\$ 200,495	\$ 99,157	\$ 299,652
2028	\$ 272,033	\$ 61,332	\$ 333,365	2038	\$ 270,021	\$	107,192	\$ 377,213	2048	\$ 188,553	\$ 99,070	\$ 287,623

### **Projected Employer Pay-go Cost**



<sup>\*</sup> Projections for future retirees do not take into account future new hires.

## **Discussion of Discount Rates**

#### City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

Under GASB 74, the discount rate used in valuing OPEB liabilities for funded plans as of the Measurement Date must be based on the long-term expected rate of return on OPEB plan investments that are expected to be used to finance future benefit payments to the extent that (a) they are sufficient to pay for the projected benefit payments and (b) the OPEB plan assets are invested using a strategy that will achieve that return. When the OPEB plan investments are insufficient to cover future benefit payments, a yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA /Aa or higher (or equivalent quality on another rating scale) must be used.

#### For the current valuation:

1. The long-term expected rate of return on OPEB plan investment is assumed to be 7.65%. This was determined using a building block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These expected future real rates of return are then combined to produce the long-term expected rate of return by weighting them based on the target asset allocation percentage and adding in expected inflation (2.00%). The best estimates of arithmetic real rates of return for each major asset class included in the OPEB Plan's target asset allocation as of June 30, 2018 are summarized in the following table.

Asset Class	Target Allocation	L/T Expected Real ROR
U.S. All Cap Equity	35.00%	7.22%
Non-U.S. Developed Large Cap Equity Unhedged	15.00%	8.81%
U.S. Aggregate Fixed Income	50.00%	3.60%
Total	100.00%	5.65%

2. The discount rate used when the OPEB plan investments are insufficient to pay for future benefit payments are selected from the range of indices as shown in the table below, where the range is given as the spread between the lowest and highest rate shown.

Yield as of	July 1, 2017	June 30, 2018
Bond Buyer Go 20-Bond Municipal Bond Index	3.58%	3.87%
S&P Municipal Bond 20-Year High Grade Rate Index	3.13%	2.98%
Fidelity 20-Year Go Municipal Bond Index	3.56%	3.62%
Bond Index Range	3.13% - 3.58%	2.98% - 3.87%

3. The final equivalent single discount rates used for this year's valuation are 6.10% as of July 1, 2017 and 6.90% as of June 30, 2018. This is based on the assumption that the City will fund the pay-go costs with no additional pre-funding.

# **Summary of Plan Participants**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

### **Active Employees**

Actives with coverage	Single	Non-Single	Total	Avg. Age	Avg. Svc	Salary
Total actives with coverage		3	3	52.7	25.7	\$ 189,172

Actives without coverage	Total	Avg. Age	Avg. Svc	Salary
Total actives without coverage	1	47.1	23.0	\$ 70,533

Active employees who currently have no coverage are receiving an insurance buy-out amount. They are assumed to elect coverage at retirement and have been included in this valuation.

## **Active Age-Service Distribution**

					Years of	f Service					
Age	< 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total
Under 25											0
25 to 29											0
30 to 34											0
35 to 39											0
40 to 44											0
45 to 49					1	1					2
50 to 54								1			1
55 to 59						1					1
60 to 64											0
65 to 69											0
70 & up											0
Total	0	0	0	0	1	2	0	1	0	0	4

# **Summary of Plan Participants**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Retirees**

Retirees with coverage	Single <sup>1</sup>	Non-Single	Total	Avg. Age
BCBS Plan	2	5	7	62.2
BCN Advantage	4	9	13	69.3
Total retirees with coverage	6	14	20	66.8

In addition to the above, there were 3 terminated vested employees that are not eligible for retiree health coverage according to their respective contracts. They have been excluded from this valuation.

#### **Retiree Age Distribution**

Age	Retirees
< 45	
45 to 49	
50 to 54	
55 to 59	1
60 to 64	8
65 to 69	5
70 to 74	3
75 to 79	2
80 to 84	1
85 to 89	
90 & up	
Total	20

<sup>&</sup>lt;sup>1</sup> Includes employee and employee and child(ren) coverage levels.

## **Substantive Plan Provisions**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

Eligibility

Employees hired prior to December 31, 2007 are eligible for lifetime health benefits (medical/Rx, dental, and vision) at the earlier of the following eligibility requirements:

- Age 55 with 25 years of service
- Age 60 with 10 years of service

**Spouse Benefit** 

Spousal coverage continues upon the death of retirees at the same cost share as an eligible retiree. For active employees that have met retirement eligibility requirements, spousal coverage continues upon the death of the employee at the same cost share as an eligible retiree, if electing pension benefits rather than a lump sum payout.

Disability

There is no age or service requirement for disability health coverage in the line of duty. An employee must have 10 years of service for non-duty disability health coverage.

**Medical Benefits** 

Same benefits are available to retirees as active employees. All health plans are fully-insured and community-rated. Sample age-based monthly premium rates (per person) for the BCBS pre-65 medical/Rx and vision plans effective on April 1, 2018 are as shown below.

 Age	Medical/Rx	V	ision
25	\$ 252.70	\$	4.07
30	\$ 285.67	\$	4.59
35	\$ 307.57	\$	4.94
40	\$ 321.66	\$	5.18
45	\$ 363.44	\$	5.85
50	\$ 449.52	\$	7.24
55	\$ 561.27	\$	9.03
60	\$ 683.09	\$	10.99
64	\$ 755.07	\$	12.15

Premium rates effective on January 1, 2018 are as shown below.

Plans	EE	EE + Sp
BCN Advantage (post-65 plan) <sup>2</sup>	\$ 383.74	\$ 767.48
Dental	\$ 55.52	\$ 113.28

<sup>&</sup>lt;sup>2</sup> Includes \$5.94 premium/per person for vision coverage.

### **Substantive Plan Provisions**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Retiree Cost Sharing**

Hired on/before 12/31/2007

Retirees contribute the following amounts:

Plans	EE	EE + Sp
Pre/post-65	\$ 50.00	\$ 75.00

The above amounts are not assumed to increase in the future.

For Teamsters and IUOE retirees, post-Medicare insurance premiums are provided as follows:

- For members with 20 years of service or more on 12/31/2007, 100% of the post-Medicare insurance premium is provided.
- For member with 10 to 20 years of service on 12/31/2007, the member contributes 10% of the post-65 health insurance premium.
- For members with less than 10 years of service on 12/31/2007, the member contributes 20% of the post-65 health insurance premium.

Hired after 12/31/2007

Members contribute 100% for both pre and post-Medicare insurance premiums. The member will contribute \$1,500 on an annual basis to a retiree health savings plan. The City will match the member contribution to the established retiree health savings plan dollar for dollar, up to \$1,500. The City match is assumed to be incorporated in a separate accounting entry and is not included in this valuation. There is no implicit subsidy for health coverage as the premiums are assumed to represent the full cost of coverage. This group has been excluded from the valuation.

**Excise Tax** 

ACA Excise Tax liability is not included in this GASB valuation due to the uncertainty of its implementation. Nyhart has estimated that if the Excise Tax Liability were included, the Total OPEB Liability as of June 30, 2018 would increase by 0.3%.

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

The actuarial assumptions used in this report represent a reasonable long-term expectation of future OPEB outcomes. As national economic and City experience change over time, the assumptions will be tested for ongoing reasonableness and, if necessary, updated.

There are changes to the actuarial methods and assumptions since the last GASB valuation, which was for the fiscal year ending June 30, 2015. Refer to Actuary's Notes section for complete information on these changes. For the current year GASB valuation, we have also updated the per capita costs. We expect to update discount rate, health care trend rates, mortality table, and per capita costs again in the next full GASB valuation, which will be for the fiscal year ending June 30, 2020.

Measurement Date For fisc	year ending June 30, 2018, June 30, 2018 measurement date w	vas used.
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Actuarial Valuation Date

June 30, 2018 with no adjustments to get to the June 30, 2018 measurement date. Liabilities as of July 1,

2017 are based on an actuarial valuation date of July 1, 2015 projected to July 1, 2017 on a "no loss / no gain"

basis.

**Discount Rate** 6.10% as of July 1, 2017 and 6.90% as of June 30, 2018 for accounting disclosure purposes

7.65% for funding disclosure purposes (in calculating the Actuarially Determined Contribution)

Refer to the Discussion of Discount Rates section for more information on selection of the discount rate.

Payroll Growth 2.00% per year

**Inflation Rate** 2.50% per year

**Census Data** 

**Employer Funding Policy** The City will fund pay-as-you-go costs into the OPEB Trust. No additional pre-funding is expected.

**Cost Method**Allocation of Actuarial Present Value of Future Benefits for services prior and after the Measurement Date was determined using Entry Age Normal Level % of Salary method where:

- Service Cost for each individual participant, payable from date of employment to date of retirement, is sufficient to pay for the participant's benefit at retirement; and
- Annual Service Cost is a constant percentage of the participant's salary that is assumed to increase according to the Payroll Growth.

Census information was provided by the City as of June 30, 2018. We have reviewed it for reasonableness and no material modifications were made to the census data.

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

**Health Care Coverage Election Rate** Active employees with current coverage: 100%

Active employees with no coverage: 100%

Inactive employees with current coverage: 100%

Inactive employees with no coverage: N/A

**Spousal Coverage** Spousal coverage and age for current retirees is based on actual data.

For future retirees, 100% of spouses are assumed to elect coverage under the retiree group health plan.

Husbands are assumed to be the same age as wives.

Mortality Healthy Retirees: RPH-2017 Total Dataset Mortality Table fully generational using Scale MP-2017

Disabled Retirees: RPH-2017 Disabled Mortality Table fully generational using Scale MP-2017

**Retirement Rate**Retirement rates are based on the City's prior GASB 45 actuarial valuation for fiscal year ending June 30,

2015. Annual retirement rates are as shown below.

Age	Rates
55	30%
56	25%
57	20%
58	15%
59 – 60	20%
61	40%
62	70%
63 - 64	50%
65	80%
66	70%
67 – 68	60%
69	70%
70	100%

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

Disability

Disability rates are based on the City's prior GASB 45 actuarial valuation for fiscal year ending June 30, 2015. Sample annual disability rates are as shown below.

Age	Rates
20	0.05%
25	0.07%
30	0.08%
35	0.10%
40	0.16%
45	0.24%
50	0.39%
55	0.69%
60	1.15%
65	1.15%

**Turnover Rate** 

Assumption used to project terminations (voluntary and involuntary) prior to meeting minimum retirement eligibility for retiree health coverage. The rates represent the probability of termination in the next 12 months. The termination rates are based on the City's prior GASB 45 actuarial valuation for fiscal year ending June 30, 2015. Sample annual turnover rates are shown below:

Age	YOS	Rates
All	0	30.00%
	1	20.00%
	2	15.0%
	3	10.00%
	4	7.00%
25	5+	6.00%
30		5.50%
35		4.40%
40		1.85%
45+		1.25%

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Health Care Trend Rates**

FYE	Medical/Rx	Dental/Vision
2019	9.0%	5.0%
2020	8.5%	4.5%
2021	8.0%	4.0%
2022	7.5%	3.5%
2023	7.0%	3.0%
2024	6.5%	2.5%
2025	6.0%	2.5%
2026	5.5%	2.5%
2027	5.0%	2.5%
2028+	4.5%	2.5%

The initial trend rate was based on a combination of employer history, national trend surveys, and professional judgment.

The ultimate trend rate was selected based on historical medical CPI information.

#### **Retiree Contributions**

Retiree contributions that are a % of premium are assumed to increase according to health care trend rates. Flat dollar contributions are not expected to increase in the future.

#### **Per Capita Costs**

Annual per capita costs are assumed to equal the age-based premium rates for pre-65 coverage and the flat premiums for Medicare Advantage coverage post-65. Per capita costs for dental and vision are also assumed to equal the premium rates both pre and post-65.

All future and current pre-65 retirees are assumed to be on the BCBS plan and all future and current post-65 retirees are assumed to be on the BCN Advantage plan. All retirees are assumed to elect vision and dental coverage.

#### **Explicit Subsidy**

The difference between (a) the premium rate and (b) the retiree contribution. Below is an example of the monthly explicit subsidies for a future Police retiree age 64 enrolled in the BCBS plan with dental and vision.

	Premium	Retiree	Explicit
	Rate	Contribution	Subsidy
	Α	В	C = A - B
Retiree	\$ 822.74	\$ 50.00	\$ 772.74
Spouse	\$ 824.98	\$ 25.00	\$ 799.98

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

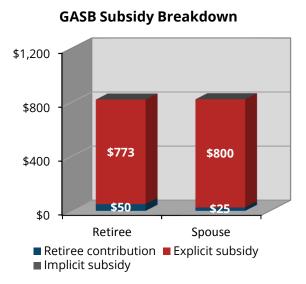
**Implicit Subsidy** 

None

**GASB Subsidy Breakdown** 

Below is a breakdown of the GASB 75 monthly total cost for a future Police retiree age 64 enrolled in the BCBS plan with dental and vision.

	Retiree		Spouse	
Retiree contribution	\$	50.00	\$	25.00
Explicit subsidy	\$	772.74	\$	799.98
Implicit subsidy	\$	0.00	\$	0.00
Total monthly cost	\$	822.74	\$	824.98



# **APPENDIX**

# **Appendix**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Comparison of Participant Demographic Information**

The active participants' number below may include active employees who currently have no health care coverage. Refer to Summary of Participants section for an accurate breakdown of active employees with and without coverage.

	As of June 30, 2015	As of June 30, 2018
Active Participants	5	4
Retired Participants	23 <sup>3</sup>	20
Averages for Active		
Age	49.0	51.3
Service	21.0	25.0
Averages for Inactive		
Age	61.9	66.8

<sup>&</sup>lt;sup>3</sup> Included 4 terminated vested participants that were eligible for coverage. There are no current terminated vested participants as of June 30, 2018 that are eligible for future coverage.

## **Appendix**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Detailed Actuary's Notes**

There have been no substantive plan provision changes since the last full GASB 45 valuation, which was for the fiscal year ending June 30, 2015.

The City will disclose OPEB liabilities under GASB 75 for the current valuation. The prior valuation was disclosed under GASB 45. The following assumptions have been updated in accordance with GASB 75.

Discount rate as of the Measurement Date has been updated to be based on a yield for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale) tax-exempt, high quality 20-year municipal bonds. The prior full valuation used a discount rate of 4.00% for GASB 45 as of June 30, 2015 and 3.13% for GASB 74 as of June 30, 2017, as disclosed by the prior actuary. The current full valuation uses a discount rate of 6.10% as of July 1, 2017 and 6.90% as of June 30, 2018 for accounting purposes and 7.65% for funding purposes. This change has caused a significant decrease in liabilities.

The accounting discount rate will be updated annually to reflect market conditions as of the Measurement Date.

Additionally, the following assumptions have also been updated:

- 1. Mortality table has been updated to SOA RPH-2017 Total Dataset Mortality Table fully generational using Scale MP-2017 for healthy retirees and SOA RPH-2017 Disability Mortality Table fully generational using Scale MP-2017 for disabled retirees. As disclosed by the prior actuary, the prior GASB 45 actuarial valuation as of June 30, 2015 used the RP-2000 Combined Healthy mortality table projected to 2015 and the prior GASB 74 actuarial valuation as of June 30, 2017 used the RP-2000 Combined Healthy mortality table projected to 2010. The impact of this change is a increase in liabilities.
- 2. The salary scale has been updated to be 2.00% per year based on recent City experience. The prior GASB 45 actuarial valuation report as of June 30, 2015 used a salary scale assumption of 3.75% and the prior GASB 74 actuarial valuation report as of June 30, 2017 did not have a salary scale assumption. This change has caused a slight decrease in liabilities.
- 3. Medical/Rx trend rates have been reset to an initial rate of 9.0% decreasing by 0.5% annually to an ultimate rate of 4.5%. Dental and vision trend rates have been set to an initial rate of 5.0% decreasing by 0.5% annually to an ultimate rate of 2.5%. There is no trend applied to flat retiree contributions. The prior GASB 45 actuarial valuation report as of June 30, 2015 was using an initial rate of 9.0% graded down to 4.0% in 0.5% increments and then 3.75% thereafter for all benefits. The prior GASB 74 valuation as of June 30, 2017 (based on the fiscal year ending June 30, 2015 GASB 45 valuation) was using an initial rate of 6.0% decreasing by 0.1% annually to an ultimate rate of 5.0%. The updates caused an increase in liabilities.

# **Appendix**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

#### **Summary of Medical Benefits**

A brief summary of all health plans offered by the City as of April 1, 2018 (BCBS plan) and January 1, 2018 (BCN Advantage) are as shown below. The out-ofpocket maximum includes the deductible, coinsurance, and copayments.

City plans	BCBS Plan	BCN Advantage
Deductible (EE / EE + Sp)	\$ 2,700 / \$ 5,400	\$0
Coinsurance	100%	100%
Out-of-Pocket Maximum (EE / EE + Sp)	\$ 5,000 / \$ 10,000	\$ 6,700 (per person)
Co-pay / co-insurances for:		
Office Visit / Urgent Care Emergency Room Prescription drugs <sup>4</sup>	Ded/coins Ded/coins	\$10 \$50
Retail (Tier 1 / 2 / 3/ 4 / 5)	\$15 \$50 Greater of \$70 or 50% (max. \$100) 20% (max. \$200) 25% (max. \$300)	\$5 \$5 \$30 \$30 \$30
Mail Order (Tier 1 / 2 / 3/ 4 / 5)	Same as retail for 30-day supply	1x retail copay up to 90-day supply

<sup>&</sup>lt;sup>4</sup> Copayments apply after the global deductible is met. Up to 30-day supply shown above for BCBS plan and 34-day supply for BCN Advantage. Separate copays apply to other supply amounts for BCBS plan.

# GLOSSARY

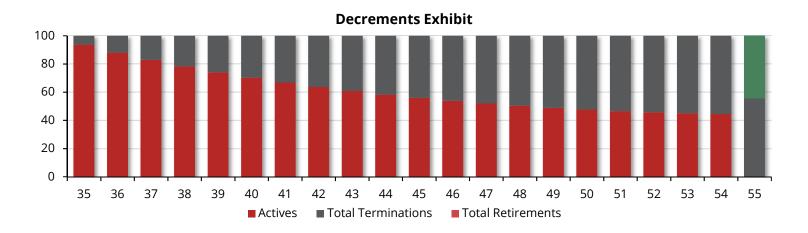
# **Glossary - Decrements Exhibit**

#### City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

The table below illustrates how actuarial assumptions can affect a long-term projection of future liabilities. Starting with 100 employees at age 35, the illustrated actuarial assumptions show that 44.43 employees out of the original 100 are expected to retire and could elect retiree health benefits at age 55.

Age	# Remaining Employees	# of Terminations per Year <sup>5</sup>	# of Retirements per Year	Total Decrements
35	100.000	6.276	0.000	6.276
36	93.724	5.677	0.000	5.677
37	88.047	5.136	0.000	5.136
38	82.911	4.648	0.000	4.648
39	78.262	4.209	0.000	4.209
40	74.053	3.814	0.000	3.814
41	70.239	3.456	0.000	3.456
42	66.783	3.131	0.000	3.131
43	63.652	2.835	0.000	2.835
44	60.817	2.564	0.000	2.564
45	58.253	2.316	0.000	2.316

Age	# Remaining Employees	# of Terminations per Year	# of Retirements per Year	Total Decrements
46	55.938	2.085	0.000	2.085
47	53.853	1.866	0.000	1.866
48	51.987	1.656	0.000	1.656
49	50.331	1.452	0.000	1.452
50	48.880	1.253	0.000	1.253
51	47.627	1.060	0.000	1.060
52	46.567	0.877	0.000	0.877
53	45.690	0.707	0.000	0.707
54	44.983	0.553	0.000	0.553
55	44.430	0.000	44.430	44.430



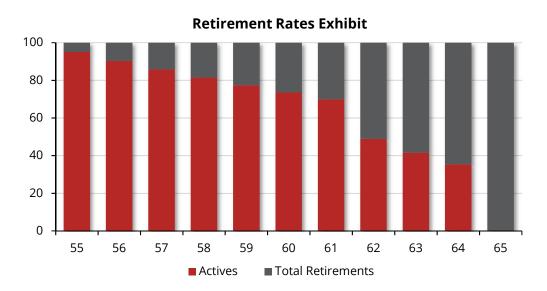
<sup>&</sup>lt;sup>5</sup> The above rates are illustrative rates and are not used in our GASB calculations.

# **Glossary - Retirement Rates Exhibit**

## City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

The table below illustrates how actuarial assumptions can affect a long-term projection of future liabilities. The illustrated retirement rates show the number of employees who are assumed to retire annually based on 100 employees age 55 who are eligible for retiree health care coverage. The average age at retirement is 62.0.

Age	Active Employees BOY	Annual Retirement Rates*	# Retirements per Year	Active Employees EOY
55	100.000	5.0%	5.000	95.000
56	95.000	5.0%	4.750	90.250
57	90.250	5.0%	4.513	85.738
58	85.738	5.0%	4.287	81.451
59	81.451	5.0%	4.073	77.378
60	77.378	5.0%	3.869	73.509
61	73.509	5.0%	3.675	69.834
62	69.834	30.0%	20.950	48.884
63	48.884	15.0%	7.333	41.551
64	41.551	15.0%	6.233	35.318
65	35.318	100.0%	35.318	0.000



<sup>\*</sup> The above rates are illustrative rates and are not used in our GASB calculations.

## **Glossary - Definitions**

#### City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

GASB 75 defines several unique terms not commonly employed in the funding of pension and retiree health plans. The definitions of the terms used in the GASB actuarial valuations are noted below.

- 1. **Actuarial Assumptions** Assumptions as to the occurrence of future events affecting health care costs, such as: mortality, withdrawal, disablement and retirement; changes in compensation and Government provided health care benefits; rates of investment earnings and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; characteristics of future entrants for Open Group Actuarial Cost Methods; and other relevant items.
- 2. **Actuarial Cost Method** A procedure for determining the Actuarial Present Value of Future Benefits and expenses and for developing an actuarially equivalent allocation of such value to time periods, usually in the form of a Service Cost and a Total OPEB Liability.
- 3. **Actuarially Determined Contribution** A target or recommended contribution to a defined benefit OPEB plan for the reporting period, determined in accordance with the parameters and in conformity with Actuarial Standards of Practice.
- 4. **Actuarial Present Value** The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:
  - a. adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, Social Security, marital status, etc.);
  - b. multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned; and
  - c. discounted according to an assumed rate (or rates) of return to reflect the time value of money.
- 5. **Deferred Outflow / (Inflow) of Resources** represents the following items that have not been recognized in the OPEB Expense:
  - a. Differences between expected and actual experience of the OPEB plan
  - b. Changes in assumptions
  - c. Differences between projected and actual earnings in OPEB plan investments (for funded plans only)
- 6. **Explicit Subsidy** The difference between (a) the amounts required to be contributed by the retirees based on the premium rates and (b) actual cash contribution made by the employer.
- 7. **Funded Ratio** The actuarial value of assets expressed as a percentage of the Total OPEB Liability.

## **Glossary - Definitions**

#### City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

- 8. **Healthcare Cost Trend Rate** The rate of change in the per capita health claims costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design, and technological developments.
- 9. **Implicit Subsidy** In an experience-rated healthcare plan that includes both active employees and retirees with blended premium rates for all plan members, the difference between (a) the age-adjusted premiums approximating claim costs for retirees in the group (which, because of the effect of age on claim costs, generally will be higher than the blended premium rates for all group members) and (b) the amounts required to be contributed by the retirees.
- 10. **OPEB** Benefits (such as death benefits, life insurance, disability, and long-term care) that are paid in the period after employment and that are provided separately from a pension plan, as well as healthcare benefits paid in the period after employment, regardless of the manner in which they are provided. OPEB does not include termination benefits or termination payments for sick leave.
- 11. **OPEB Expense** Changes in the Net OPEB Liability in the current reporting period, which includes Service Cost, interest cost, changes of benefit terms, expected earnings on OPEB Plan investments, reduction of active employees' contributions, OPEB plan administrative expenses, and current period recognition of Deferred Outflows / (Inflows) of Resources.
- 12. **Pay-as-you-go** A method of financing a benefit plan under which the contributions to the plan are generally made at about the same time and in about the same amount as benefit payments and expenses becoming due.
- 13. **Per Capita Costs** The current cost of providing postretirement health care benefits for one year at each age from the youngest age to the oldest age at which plan participants are expected to receive benefits under the plan.
- 14. **Present Value of Future Benefits** Total projected benefits include all benefits estimated to be payable to plan members (retirees and beneficiaries, terminated employees entitled to benefits but not yet receiving them, and current active members) as a result of their service through the valuation date and their expected future service. The actuarial present value of total projected benefits as of the valuation date is the present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value (present value) of money and the probabilities of payment. Expressed another way, it is the amount that would have to be invested on the valuation date so that the amount invested plus investment earnings will provide sufficient assets to pay total projected benefits when due.
- 15. **Real Rate of Return** the rate of return on an investment after adjustment to eliminate inflation.

## **Glossary - Definitions**

City of Marine City GASB 74/75 Valuation for Fiscal Year Ending June 30, 2018

- 16. **Select and Ultimate Rates** Actuarial assumptions that contemplate different rates for successive years. Instead of a single assumed rate with respect to, for example, the investment return assumption, the actuary may apply different rates for the early years of a projection and a single rate for all subsequent years. For example, if an actuary applies an assumed investment return of 8% for year 20W0, then 7.5% for 20W1, and 7% for 20W2 and thereafter, then 8% and 7.5% select rates, and 7% is the ultimate rate.
- 17. **Service Cost** The portion of the Actuarial Present Value of projected benefit payments that are attributed to a valuation year by the Actuarial Cost Method.
- 18. **Substantive Plan** The terms of an OPEB plan as understood by the employer(s) and plan members.
- 19. **Total OPEB Liability** That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of Future Benefits which is attributed to past periods of employee service (or not provided for by the future Service Costs).